#### LINCOLN CITY/LANCASTER COUNTY PLANNING STAFF REPORT

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P.A.S.: Special Permit #1986 DATE: September 6, 2002

**PROPOSAL:** J.D. Burt, on behalf of TJK Investments, Inc, has requested a

special permit for a parking lot in the R-4 residential zoning

district.

**LAND AREA:** 0.36 acres, more or less

**CONCLUSION:** The proposed parking lot in a residential area, if revised to meet parking

lot, screening and landscaping design standards, will meet the requirements of the zoning code, the proposed North 27<sup>th</sup> Street

Redevelopment Plan and the North 27<sup>th</sup> Street Corridor Plan.

**RECOMMENDATION:** Conditional Approval

#### **GENERAL INFORMATION:**

**LEGAL DESCRIPTION:** Lot 1, Block 2, Houtz & Baldwins Subdivision, except for the west 4 feet and except for triangle in northeast corner and Lot 2, Block 2, Houtz & Baldwins Subdivision, except for tract on west, located in the west ½ of the NW 1/4 of the SW 1/4 of Section 19, Township 10 north, Range 7 east of the 6<sup>th</sup> P.M., Lincoln, Lancaster County, Nebraska.

**LOCATION:** 28<sup>th</sup> & Vine Street

**APPLICANT:** TJK Investments, Inc

740 N. 27<sup>th</sup> Street Lincoln, NE 68503 (402) 475-2453

**OWNER:** Same as above

**CONTACT:** J.D. Burt

Design Associates 1609 N Street Lincoln, NE 68508

**EXISTING ZONING:** R-4 Residential

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**EXISTING LAND USE:** Illegal gravel parking lot constructed without special permit or building permit on Lot 1 and an older residential dwelling on Lot 2.

**ASSOCIATED APPLICATIONS: None** 

#### SURROUNDING LAND USE AND ZONING:

North: B-3 & R-4 Vacant and residential

South: R-4 Residential Residential West: B-3 Commercial

#### **HISTORY:**

March, 1998 The North 27<sup>th</sup> Street Redevelopment Plan was found in conformance

with the Comprehensive Plan by the City Council.

**June, 1997** The North 27<sup>th</sup> Street Corridor Plan was incorporated as an approved

subarea plan of the Comprehensive Plan.

1979 Zoning This lot was converted from B, Two Family Dwelling District to R-4

**Update** Residential District.

**Date Unknown** A portion of Lot 1 was converted to a gravel parking without a special

permit or building permit.

#### **COMPREHENSIVE PLAN SPECIFICATIONS:**

#### **Guiding Principles From the Comprehensive Plan Vision**

"The community continues its commitment to neighborhoods. Neighborhoods remain one of Lincoln's great strengths and their conservation is fundamental to this plan. The health of Lincoln's varied neighborhoods and districts depends on implementing appropriate and individualized policies." (page F 15)

#### **Guiding Principles For the Urban Environment**

Land Use Plan designates this area as Urban Residential. (page F 25)

### **General Principles For All Commercial & Industrial Uses**

"New or established commercial uses should not encroach upon, or expand into, existing neighborhoods." (page F 41)

### **Guiding Principles For Existing Commercial Centers**

"Encourage renovation and reuse of existing commercial centers. Infill commercial development should be compatible with the character of the area and pedestrian oriented. Maintain and encourage retail establishments and businesses that are convenient to, and serve, neighborhood residents, yet are compatible with, but not intrusive upon residential neighborhoods." (page F 49)

"Expansion of existing commercial and industrial uses should not encroach on existing neighborhoods and must be screened from residential areas." (page F 49)

"The priority in older areas should be on retaining areas for residential development. Prior to approving the removal of housing in order to provide for additional parking to support existing centers, alternatives such as shared parking, additional on-street parking or the removal of older commercial stores should be explored." (page F 49)

#### **Guiding Principles For Existing Neighborhoods**

"Promote the preservation, maintenance and renovation of existing housing and neighborhoods throughout the city, with special emphasis on low and moderate income neighborhoods. Maintain and enhance infrastructure and services in existing neighborhoods." (page F 68)

- "1. Encourage a mix of compatible land uses in neighborhoods, but similar uses on the same block face. Similar housing types face each other: single family faces single family, change to different use at rear of lot. Commercial parking lots should not intrude into residential areas where residential uses predominate a block face. More intense commercial uses (gas stations, big box stores, car wash, fast food, etc.) may not be compatible due to impact on nearby housing. Expansion in existing centers should not encroach, or expand to encroach, on existing neighborhoods, and commercial areas must be screened from residential areas." (page F69)
- "3. Require new development to be compatible with character of neighborhood and adjacent uses (i.e., parking at rear, similar setback, height and land use)." (page F 69)

### Subarea Plan Specifications: The North 27th Street Corridor Plan

"Concept Plan: R to Vine - - Development of new or expansion of existing commercial facilities into deteriorated sites between T and Vine Streets on the east side. This development may provide an opportunity to provide additional landscaping. Parking for 27<sup>th</sup> Street commercial development may be provided to the east by removing deteriorated houses. Adequate buffering of this lot, which may also serve residences, must be provided." (page 52)

**UTILITIES:** Available

**TOPOGRAPHY:** Flat

**TRAFFIC ANALYSIS:** The Existing and Future Street and Road Network Functional Classification of North 28<sup>th</sup> Street at this site is a Local Street. This application will not adversely affect traffic.

**REGIONAL ISSUES:** Buffering neighborhoods from commercial uses

**ENVIRONMENTAL CONCERNS: None** 

**AESTHETIC CONSIDERATIONS:** The request for a parking lot in a residential district which is commercial in nature and does not coincide with the adjacent residential aesthetics. A portion of Lot 1 is an existing gravel parking lot, this special permit will ensure that the parking lot will meet Design Standards.

**ALTERNATIVE USES:** Uses permitted by the R-4 Zoning District.

#### **ANALYSIS:**

The applicant has requested a special permit for a parking lot in a residential district. The existing parking lot is gravel, and does not meet Design Standards. An existing older residential dwelling will be demolished. The existing parking lot did not receive a special permit or building permit. This special permit would ensure that the parking lot meets Design Standards.

1. Parking is allowed in the R-4 Residential zoning district by special permit under the provisions of §27.63.170:

#### 27.63.170 Permitted Special Use: Parking Lots.

(a) Parking lots may be allowed by special permit in the R-1, R-2, R-3, R-4, R-5, R-6, R-7, R-8, and O-2 zoning districts in conformance with the provisions of Chapter 27.67 and under one of the following conditions:

(1) A. The premises upon which the parking lot is located shall not be located more than 300 feet from the boundary of one of the following districts: O-1, B-1, B-3, B-4, H-2, H-3, or I-1 and the following conditions shall be met:

The proposed parking lot is adjacent to a B-3 District located directly west of the site.

(i) The parking lot shall not use a local residential street for access, unless access cannot be gained to the proposed parking lot from a non-residential street. If access is proposed from a local residential street, such access must be gained at a location that does not negatively impact adjacent residential zoned property.

The proposed parking lot would have access via a concrete alley, with no access to 28<sup>th</sup> Street.

(ii) Any adjacent alley serving the parking lot shall be paved.

The alley adjacent to the parking lot to the west is paved (concrete).

(iii) Any lighting facility shall be orientated to eliminate light trespass on adjacent residentially zoned properties in accordance with adopted design standards.

The Site Plan states: "8. parking lot lighting is optional. If installed, lighting shall be install per City of Lincoln standards."

- B. In addition to the above conditions, the City Council, in passing upon applications for special permits under subparagraph (1), shall also consider the following criteria:
  - (i) There shall be no residential use located between the parking lot and the commercial or industrial establishment.

There are none.

(ii) The parking lot shall not disrupt the continuity of the block face, and the character of the existing residential neighborhood shall be preserved.

The parking lot changes the continuity of the block face.

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(iii) The parking lot shall be allowed only if it can function as a transitional use while protecting the adjacent residential use.

With adequate landscaping and setbacks the proposed parking lot could provide a transition.

(iv) The parking lot shall abut a commercial or industrial zoning district.

The proposed parking lot abuts a B-3 District (Commercial).

#### 2. L.E.S Comments:

- (a) Show utility easements.
- (b) The pole relocation is not possible at this time as it serves the adjacent buildings.
- 3. <u>Public Works Comments</u>: Require off-street parking for existing residence in Phase 1 site plan.

#### 4. Parks and Recreation Comments:

- (a) Landscape plan needs to meet the City's requirements for screening of parking lots as outlined in the Design Standards for the City of Lincoln.
- (b) Street trees are not required along Vine Street because of inadequate space in the right-of-way for planting.
- 5. <u>Urban Development Comments</u>: The Urban Development Department is a strong advocate for neighborhoods, particularly older neighborhoods. We are especially concerned about protecting them from encroachment by conflicting land uses, notably commercial and industrial uses. However, the need to protect neighborhoods must be balanced with providing benefits to them, including promoting developments that increase safety and security, provide services, and improve the overall living environment. In the case of TJK Investments' request for a special permit to construct a paved parking lot at 28<sup>th</sup> and Vine, we believe this project will be a benefit to the neighborhood and therefore, are in support of their application.

In addition to improving the neighborhood, this project is consistent with several guiding principles in <u>The North 27<sup>th</sup> Street Redevelopment Plan</u>. This Plan was developed in partnership with surrounding neighborhoods and business owners along

- North 27<sup>th</sup> Street. It is based on a previous study, <u>The North 27<sup>th</sup> Street Corridor Plan</u>, which was approved as an amendment to the <u>Comprehensive Plan</u>.
- 6. The Phasing Plan must be revised to eliminate all parking that is not accessory to the dwelling on Lot 2 or a subdivision is approved that shows the parking on the same lot as the parking on existing Lot 1.
- 7. Parking Lot Screening must be revised to eliminate the use of setback reduction from the property line. Additional screening, including a variety of plant materials is required on each side of the parking lot to reduce the impact on the surrounding residential neighborhood. Specifically, additional screening is necessary east of the parking lot aisle.

#### **CONDITIONS:**

#### Site Specific:

- 1. After the applicant completes the following instructions and submits the documents and plans to the Planning Department office and the plans are found to be acceptable, the application will be scheduled on the City Council's agenda.
  - 1.1 Revise the site plan to show the following:
    - 1.1.1 The Phase I site plan provides two off-street parking spaces for existing residential dwelling on Lot 2.
    - 1.1.2 Utility easements identified as required by the September 4, 2002 L.E.S report. A copy is available for review at the Planning Department.
    - 1.1.3 The pole is relocated to the satisfaction of L.E.S.
    - 1.1.4 Existing trees that are to remain, are identified by common name and size.
    - 1.1.5 Parking Lot Screening is to meet minimum Design Standards without applying setback reduction standards.
    - 1.1.6. Remove the non accessory parking on Lot 2 or subdivide the two lots so that the non accessory parking is on a separate lot from the dwelling.

- 1.1.7. Note 8 shall state: The parking lot shall be lighted to City of Lincoln Design Standards.
- 1.1.8. Legal Description to the satisfaction of the Planning Department.
- 2. This approval permits a 2 phase parking lot in the R-4 zoning district.

#### General:

- 3. Before receiving building permits:
  - 3.1 The construction plans shall comply with the approved plans.

#### STANDARD CONDITIONS:

- 4. The following conditions are applicable to all requests:
  - 4.1 Before occupying the parking lot all development and construction shall have been completed in compliance with the approved plans.
  - 4.2 All privately-owned improvements shall be permanently maintained by the owner.
  - 4.3 The site plan accompanying this permit shall be the basis for all interpretations of setbacks, yards, locations of buildings, location of parking and circulation elements, and similar matters.
  - 4.4 This resolution's terms, conditions, and requirements bind and obligate the permittee, its successors and assigns.
  - 4.5 The applicant shall sign and return the letter of acceptance to the City Clerk within 30 days following the approval of the special permit, provided, however, said 30-day period may be extended up to six months by administrative amendment. The clerk shall file a copy of the resolution approving the special permit and the letter of acceptance with the Register of Deeds, filling fees therefor to be paid in advance by the applicant.

#### Prepared by:

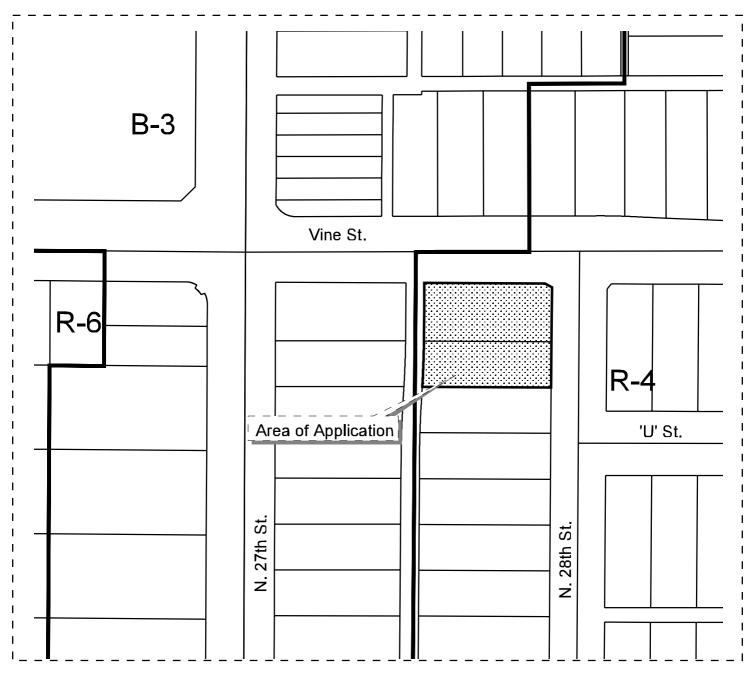
Duncan L. Ross, AICP Planner



Special Permit #1986 N. 27th St. & Vine St.



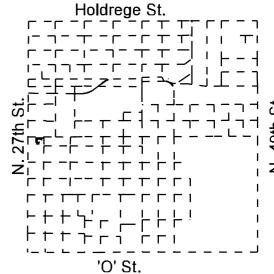
Photograph Date: 1997

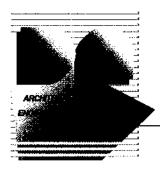


## Special Permit #1986 N. 27th St. & Vine St.

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#### **Zoning:** R-1 to R-8 AG AGR R-C O-1 O-2 Residential District One Square Mile Agricultural District Agricultural Residential District Sec. 19 T10N R7E Residential Convervation District Office District Suburban Office District Office Park District Residential Transition District Local Business District Planned Neighborhood Business District Commercial District Lincoln Center Business District Planned Regional Business District Interstate Commercial District Highway Business District Highway Commercial District Zoning Jurisdiction Lines General Commercial District Industrial District Industrial Park District Employment Center District Public Use District City Limit Jurisdiction





### Design Associates of Lincoln, Inc.

Pershing Square 1609 'N' Street Lincoln, NE 68508

Phone: (402) 474-3000 • Fax: (402) 474-4045

August 22, 2002

Lincoln/Lancaster County Planning Department 555 South 10<sup>th</sup> Street Lincoln, Nebraska 68508

RE:

Special Permit-Parking lot

28th and Vine Streets

To Whom It May Concern:

On behalf of the property owner, TJK Investments, Inc., the following is offered regarding the attached application for Special Permit. This application requests approval to construct a paved parking lot located at the southwest corner of 28<sup>th</sup> and Vine Street. The property is zoned R-4. A Change of Zone is not requested.

Existing improvements on the site are limited to one residence and a storage shed. The owner is proposing a phased construction schedule for the parking lot to allow the existing residence to be retained for its current tenants. The residence and storage shed will be removed upon departure of its current tenant.

Phase I will include installation of pavement along the east side of the existing paved north/south alley and installation of landscaping on the north and south limits of the parking area. The existing residence will be retained for the current tenant. An area is shown on the Phase I site plan that reserves 5,426 square feet to accommodate the lot area requirements for the existing residence.

Phase II will be implemented upon departure of the existing tenant and will include installation of the remaining parking lot pavement and additional landscaping. Access to the lot continues to be limited to the north/south alley. The parking lot has been located approximately in the center of the site to allow the existing trees located south of Vine Street to be retained.

Please advise if additional information is needed.

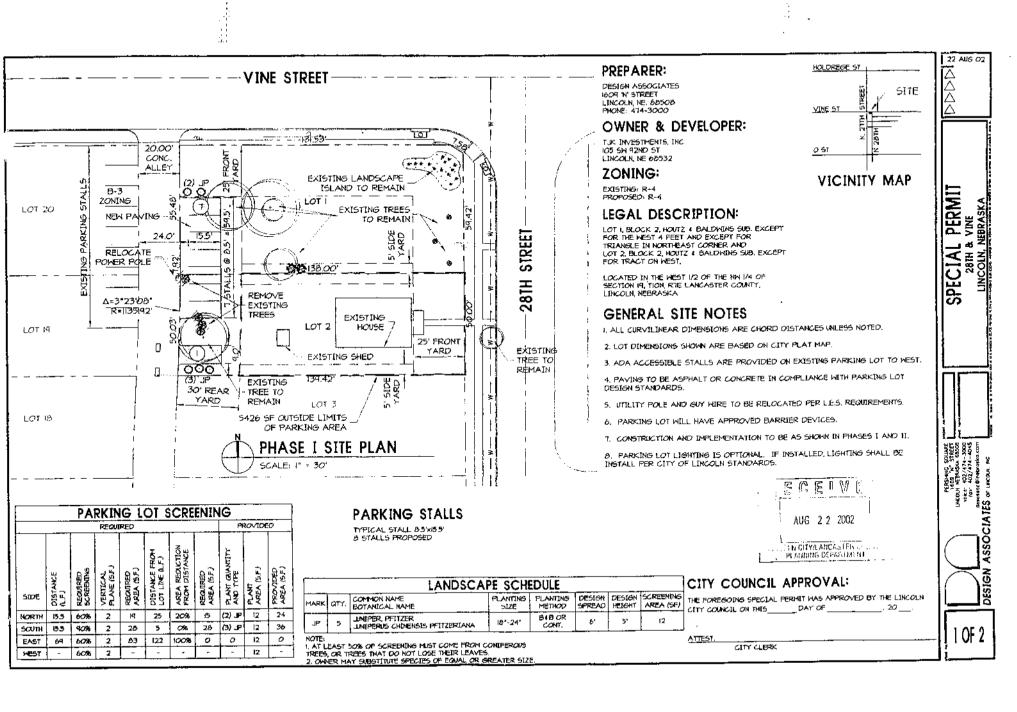
Sincerely,

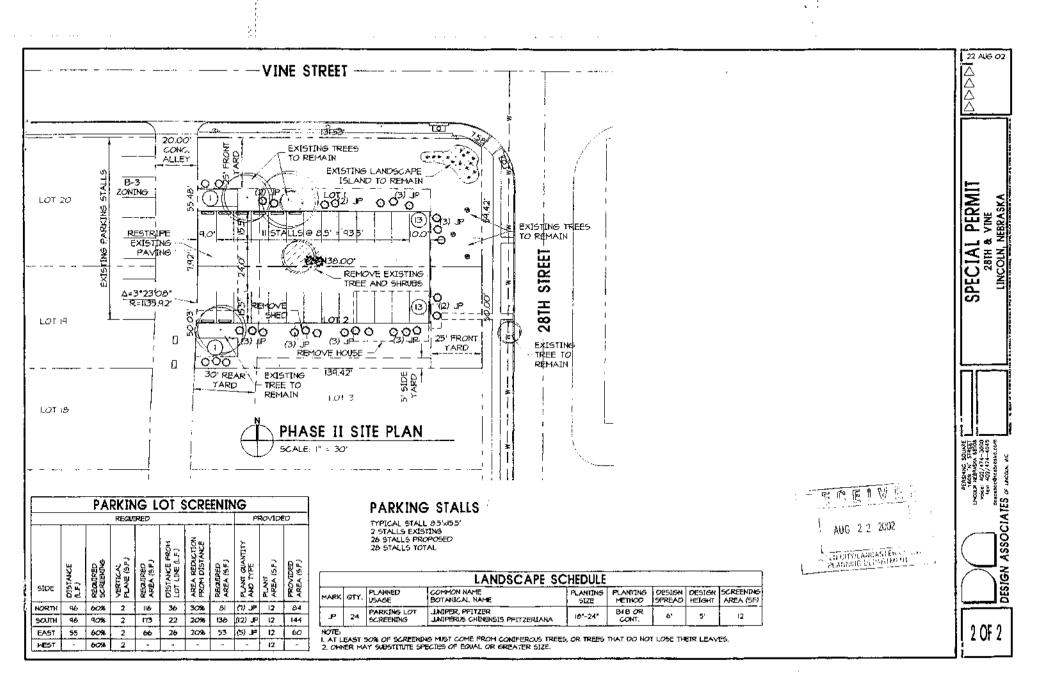
J.D. Burt For the firm

cc: Kris Sonderup, Cycle Works

AUG 2 2 2002

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PLANNING DEPARTMENT





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LINCOLN CITY/LANCASTER COUNTY PLANNING DEPARTMENT

Duncan Ross, Planning Department

G. Bruce Briney, Public Works and Utilities From:

Subject: Special Permit 1986, 28th and Vine Street Intersection

Construct a Paved Parking Lot

August 27, 2002 Date:

Nicole Fleck-Tooze CC:

Randy Hoskins

The City Engineer's Office of the Department of Public Works and Utilities has reviewed the Application for Special Permit #1986 for TJK Investments to construct a paved parking lot on the southwest corner of the intersection of 28th Street and Vine Street and has the following comment:

Show off-street parking for existing residence.



DATE September 4, 2002

TO Duncan Ross, City Planning

FROM Sharon Theobald (Ext. 7640)

SUBJECT SPECIAL PERMIT #1986 DN #7N-27E

Attached is the Special Permit request by TJK Investments, Inc., to construct a paved parking lot in the southwest corner of 28th & Vine St.

In reviewing the dedicated transmission line or other electrical easements shown on this plat, LES does not warrant, nor accept responsibility for the accuracy of any such dedicated easements.

ALLTEL, Time Warner Cable, and the Lincoln Electric System will require the additional easements marked in red on the map.

Please note, the pole relocation is not possible at this time as it serves the adjacent buildings.

Shara Therbald

SEF - 4 202

LINCOLN CITY/LANCASTER COUNTY
F, ANNING DEPARTMENT

ST/ss Attachment

c: Terry Wiebke Easement File

OFFICEFO/DEDEAS.Fm



# Memo

To: Duncan Ross, Planning Department

From: Mark Canney, Parks & Recreation

Date: September 4, 2002

Re: TJK Investments, Inc. SP 1986

<u>Staff members of the Lincoln Parks and Recreation Department have conducted a plan</u> review of the above-referenced application/proposal and have compiled the following comments:

- 1. Landscape plan needs to meet the City's requirements for screening of parking lots as outlined in the Design Standards for the City of Lincoln.
- 2. Street trees are not required along Vine street because of inadequate room available in the public right-of-way for planting.

If you have any additional questions, comments or concerns, please feel free to contact me at 441-8248. Thank you.



## **MEMO**



To:

Duncan Ross, Lincoln/Lancaster County Planning Department

From:

Wynn Hjermstad, Urban Development

Date:

September 5, 2002

Subject:

Special Permit #1986, TJK Investments, request for a parking lot at 28th and Vine Streets

cc:

Marc Wullschleger, Director, Urban Development

Barbara Cornelius, Co-President, Hartley Neighborhood Association

The Urban Development Department is a strong advocate for neighborhoods, particularly older neighborhoods. We are especially concerned about protecting them from encroachment by conflicting land uses, notably commercial and industrial uses. However, the need to protect neighborhoods must be balanced with providing benefits to them, including promoting developments that increase safety and security, provide services, and improve the overall living environment. In the case of TJK Investments' request for a special permit to construct a paved parking lot at 28th and Vine Streets, we believe this project will be a benefit to the neighborhood and therefore, are in support of their application.

Currently, the alley located between 27th and 28th Streets is ill-defined: there are no clear boundaries between land uses and the area generally feels unsafe. Construction of a well lit, landscaped parking lot will clean up the area, increase safety and security, and be an improvement to the overall living environment in the neighborhood. Provision of on-site parking will also benefit the neighborhood by removing parking from residential streets.

In addition to improving the neighborhood, this project is consistent with several guiding principles in the North 27th Street Redevelopment Plan. This Plan was developed in partnership with surrounding neighborhoods and business owners along North 27th Street. It is based on a previous study, The North 27th Street Corridor Plan, which was approved as an amendment to the Comprehensive Plan. Several of the guiding principles are applicable here. They are listed below followed by a brief explanation of how this proposed project is consistent with each guiding principle.

5) Functional Separation of Traffic Separate, to the degree possible, local and through traffic movements.

The plan encourages vehicular access to businesses from alleys or streets behind 27th Street, thus separating local from through traffic on 27th Street. Provision of the rear parking lot does this.

6) Defensible Edges Establish defensible edges between residential and non-residential uses. Use streets or green ways to provide boundaries thus realizing the benefits of mixed use while screening the negative effects of commercial growth on residential environments.

28th Street and landscaping to the south provide defensible edges.

7) Open Space and Neighborhood Commons Provide needed green space by changing land use and transportation patterns along the corridor by: ...(d) Improving street landscaping where possible along parking lots or in conjunction with new developments.

New landscaping is provided along with the new parking lot.

8) A Pedestrian Friendly Environment The entire corridor redevelopment should provide a safe and positive environment for pedestrian movement by: ... (f) Encouraging project designs which place commercial buildings rather than parking lots along the street.

Although the building is already situated on North 27th Street, parking might have been located along 27th Street, instead of behind the building as this permit is requesting.

10) Security Public security is a fundamental concern in the redevelopment area. Therefore, design features, including lighting, the creation of open spaces with a high degree of street visibility, and populated streets are important in creating an environment that attracts and protects users.

Development of the parking lot cleans up an unkempt area giving it street visibility and increased public safety.

Urban Development support of the application is based on the preceding discussion and additional considerations that will benefit the neighborhood:

- 1) The parking lot is well lit. Whether it is public lighting provided through LES, or private on-site lighting does not matter to us. The concern is that it be well lit and safe.
- 2) A high level of landscaping is provided for screening and buffering.
- 3) No vehicle access is permitted off of 28th Street.
- 4) Assurance from the property owner that trash will be regularly picked up and not blowing around the neighborhood.

Although we have reviewed the site plan, we do request Planning staff assistance in assuring that these considerations are met.

Lastly, although we believe the project will benefit the neighborhood and the North 27<sup>th</sup> Street corridor, we respect the wishes of the Hartley Neighborhood Association and the North 27<sup>th</sup> Street Business and Civic Association. Their consensus on this project should supercede Urban Development's recommendation.

Thank you for the opportunity to comment on this special permit application. Please call me at 441-8211 or e-mail me at whiermstad@ci.lincoln.ne.us if you have questions or would like to discuss this further.